WEST VIRGINIA LEGISLATURE

REGULAR SESSION, 1963

ENROLLED COMM, SUB, SENATE BILL NO. <u>117-118</u>-119

(By Mr.....)

-k. 20 1963 PASSED.....

In Effect *JU days Fream*, Passage

Filed in Office of the Secretary of State of West Virginia <u>3-1-63</u> JOE F. BURDETT SECRETARY OF STATE

11-118-119

ENROLLED

COMMITTEE SUBSTITUTE

FOR

Senate Bills Nos. 117, 118 and 119

[Passed February 20, 1963; in effect ninety days from passage.]

AN ACT to amend and reenact sections one, five and six, article twenty, chapter sixteen of the code of West Virginia, one thousand nine hundred thirty-one, as amended, relating to the policy of the state concerning air pollution control; the purpose of the air pollution control act; the powers, duties and authority of the air pollution control commission; the rendering of legal services to such commission; the method and manner of adopting and promulgating rules and regulations of such commission, and notice and hearing concerning same; notice of alleged violations of the air pollution control act and of complaints before the air pollution control commission; the method and manner of serving such notice; hearings thereon; the factors to be con-

sidered at any such hearing; the orders of such commission; service of such orders; petitions to modify or vacate any such order; proceedings on such petitions; service of any confirming, modifying or vacating order; when orders become final and conclusive; recording and transcribing all proceedings at any such hearing; and specifying that a hearing on a complaint can be held by no less than two members of the air pollution control commission, the transcript of such hearing to be reviewed by such commission as a whole.

Be it enacted by the Legislature of West Virginia:

That sections one, five and six, article twenty, chapter sixteen of the code of West Virginia, one thousand nine hundred thirty-one, as amended, be amended and reenacted to read as follows:

Section 1. Declaration of Policy and Purpose.—It is 2 hereby determined and declared to be the policy of the 3 state of West Virginia to maintain such a reasonable de-4 gree of purity of the air resources of the state as shall be 5 technically feasible, economically reasonable, and neces-6 sary for the protection of the health, the general welfare

3 [Enr. Com. Sub. for S. B. Nos. 117, 118 & 119 7 and the property of the people of the state. The measures 8 for the accomplishment of this purpose shall not unreasonably obstruct the attraction, development and expan-9 10 sion of business, industry and commerce within the state. 11 The program for the control of air pollution under this 12 article shall be sought to be accomplished by a maximum 13 of cooperation and conciliation among all the parties con-14 cerned. All powers herein conferred upon the air pollu-15 tion control commission shall be exercised solely to effectuate the policy declared in this section. It is further 16 17 hereby determined and declared to be the policy of the state of West Virginia that all departments, agencies and 18 19 other branches of the government of the state of West Virginia shall immediately take such steps concerning 20 21 smoke and other impurities which are or may be emitted 22from any building, plant or other structure under the 23 supervision and control of the departments, agencies and 24 other branches of such state government as are necessary 25 to accomplish the purposes of this article.

Sec. 5. Same; Powers and Duties of Commission Gen-2 erally; Rules and Regulations; Public Hearings.—The

3 commission is hereby authorized and empowered:

4 (1) To develop ways and means for the regulation and5 control of pollution of the air of the state;

6 (2) To advise, consult and cooperate with other agen-7 cies of the state, political subdivisions of the state, other 8 states, agencies of the federal government, industries, and 9 with affected groups in furtherance of the declared pur-10 poses of this article;

(3) To encourage and conduct such studies and research relating to air pollution and its control and abatement as the commission may deem advisable and necessary;

15 (4) To adopt and to promulgate reasonable regulations, 16 not inconsistent with the provisions of this article, relating 17 to the control of air pollution: Provided, That no rule or 18 regulation of the commission shall specify the design of equipment, type of construction, or particular method 19 20 which a person shall use to reduce the discharge of air pollutants, nor shall any such rule or regulation apply to 21 any aspect of an employer-employee relationship; 22

23 (5) To enter orders requiring compliance with the pro-

5 [Enr. Com. Sub. for S. B. Nos. 117, 118 & 119 24 visions of this article and the regulations lawfully pro-25 mulgated hereunder;

26 (6) To consider complaints, subpoena witnesses, ad27 minister oaths, make investigations, and hold hearings
28 relevant to the promulgation of regulations and the entry
29 of compliance orders hereunder;

30 (7) To encourage voluntary cooperation by municipali31 ties, counties, industries and others in preserving the
32 purity of the air within the state;

33 (8) To employ personnel, including specialists and con34 sultants, purchase materials and supplies, and enter into
35 contracts necessary, incident or convenient to the accom36 plishment of the purposes of this article;

(9) To enter at reasonable times upon any private or
public property for the purpose of investigating an alleged
statutory air pollution: *Provided*, *however*, That no such
investigation shall extend to information relating to secret processes or methods of manufacturing or production;
(10) Upon reasonable evidence of a violation of this article, which presents an imminent and serious hazard to
public health, to give notice to the public or to that por-

45 tion of the public which is in danger by any and all46 appropriate means;

47 (11) To cooperate with, receive and expend money from48 the federal government and other sources;

49 (12) To represent the state in any and all matters per-50 taining to plans, procedures and negotiations for interstate 51 compacts in relation to the control of air pollution; and 52(13) To appoint technical advisory councils from such areas of the state as it may determine. Each such council 53 54 so appointed shall consist of not more than five members for each area so designated, at least two of whom shall 55 be truly representative of industries operating within 56 57such area, and may advise and consult with the commission about all matters pertaining to the regulation, control 58 and abatement of air pollution within such area. 59

60 The attorney general and his assistants and the prose-61 cuting attorneys of the several counties shall render to 62 the commission without additional compensation such 63 legal services as the commission may require of them 64 to enforce the provisions of this article.

65 No rule or regulation of the commission pertaining to

7 [Enr. Com. Sub. for S. B. Nos. 117, 118 & 119 the control, reduction or abatement of air pollution shall 66 67 become effective until after at least one public hearing 68 thereon shall have been held by the commission within the state. Notice to the public of the time and place of 69 70 any such hearing shall be given by the commission at least thirty days prior to the scheduled date of such hear-7172ing by advertisement published once a week for two suc-73 cessive weeks in at least one daily newspaper of general 74 circulation in the county wherein such hearing is to be held. Full opportunity to be heard shall be accorded to 75 76 all persons in attendance and any person, whether or not in attendance at such hearing, may submit in writing his 77 views with respect to any such rule or regulation to the 78 79commission within thirty days after such hearing. The proceedings at the hearing before the commission shall 80 be recorded by mechanical means or otherwise as may be 81 82 prescribed by the commission. Such record of proceedings need not be transcribed unless requested by an interested 83 party, in which event the prevailing rates for such tran-84 scripts will be required from such interested party. The 85 86 commission may, in its discretion, solicit the comments 87 in writing of any person who may be affected by or in-88 terested in such proposed rules and regulations.

Sec. 6. Notice of Alleged Violations; Hearings; Factors 2 Considered; Complaints Before the Commission and Procedure Thereon; Orders of Commission; Petitions to 3 Modify or Vacate Order; Confirming or Modifying Order; 4 When Order Final; Record of Proceedings.-If, from any 5 investigation made by it or from any complaint filed be-6 fore it, the commission shall be of the opinion that there 7 is sufficient cause to believe that a person may be violat-8 ing the provisions of this article, the commission may give 9 10 written notice to such person to appear before the commission at a time and place, within the county wherein 11 12 the pollution is alleged to have originated, to be specified in such notice, then and there to show cause, if any shall 13 14 exist, why said commission should not enter an order finding that such person has violated the provisions of 15 this article and regulating or controlling the alleged pol-16 17 lution. The said notice shall with reasonable particularity specify the nature of the alleged air pollution which is 18 19 to be the subject of inquiry at such hearing. No such

9 [Enr. Com. Sub. for S. B. Nos. 117, 118 & 119 hearing shall be held less than thirty days from the date 20 21of said notice. Any such notice may be served and re-22 turned in the same manner as a summons in a civil action 23 or may be served by sending a copy thereof by registered 24mail addressed to the person or persons alleged to be causing such pollution at his and/or its usual, or last 25known, post office address. Any person to whom such 26 27notice has been given may appear in person or by counsel 28 at the hearing and adduce evidence in answer to the 29 alleged violation.

30 In any proceeding under this article the commission 31 shall consider all pertinent factors, including a balancing 32of the conflicting interests and equities involved, the avail-33 ability and practicality of control devices, the physical and economic feasibility of eliminating, controlling or reduc-3435 ing the alleged pollution, the nature of the locality af-36 fected by the alleged pollution, the reasonableness of existing conditions and such other factors as may appear 37 to the commission to be consonant with the policy de-38 39 clared in section one of this article.

40 For the purpose of holding a hearing on a complaint

41 said hearing can be held by no less than two members
42 of the commission who have been designated by the
43 chairman, and the transcript from such hearing shall
44 be reviewed by the commission for the purpose of issuing
45 such orders as may be necessary.

Consistent with the evidence adduced at the hearing 46 47 and a consideration of the aforesaid factors, the commission shall enter such order as in its opinion will best pro-48 mote the declared policy of this article. Such order shall 49 contain specific findings of fact with respect to all factors 50 considered by the commission and shall require that the 51 statutory air pollution, if any be found, be corrected with-52in a reasonable period of time to be fixed therein. A true 5354 copy of such order shall be promptly served, either by service as a summons in a civil action or by registered 55 56 mail as aforesaid, upon all persons substantially affected by such order. Within twenty days after service of such 57 order, any person substantially affected thereby may file 58 with the secretary of the commission a petition in writ-59 ing requesting the commission to modify or vacate such 60 61 order. The petition shall assign the grounds relied upon

[Enr. Com. Sub. for S. B. Nos. 117, 118 & 119 11 62 by the petitioner in support of a modification or vacation of such order. The commission shall thereupon reconsider 63 its original order and shall, within twenty days after the 64 filing of the petition, enter of record an order confirming, 65 modifying or vacating the original order. A true copy 66 67 of such order shall be promptly served upon all persons substantially affected thereby in the same manner as 68 69 the original order was served. Any order of the com-70 mission entered hereunder shall become final and conclusive upon all persons affected thereby unless an appeal 7172therefrom is taken in the manner provided in section 73 seven of this article.

74 The proceedings at any such hearing shall be recorded 75 by mechanical means or otherwise as may be prescribed 76 by the commission: Provided, That the proceedings shall 77 be taken by a stenographer appointed by the commission 78 upon demand of any interested person. A copy of such 79transcript shall be furnished on demand to any person 80 substantially affected upon payment of the fee prescribed 81 therefor in the rules and regulations of the commission, 82 such fee not to exceed that prescribed for transcripts in 83 the circuit court.

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The Joint Committee on Enrolled Bills hereby certifies that the foregoing bill is correctly enrolled. Chairman Senate/Committee 00 Chairman House Committee Originated in the Senate. Takes effect *Florence from* passage. Clerk of the Senate ABlankener Clerk of the House of Delegates Howard W. Carsor President of the Senate) Speaker House of Delegates The within <u>Approved</u> this the <u>28</u> th day of <u>Jebruary</u>, 1963. Governor 2